11/2/77 [2]

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WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)						
FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION			
att.	From Brzezinski to The President (2 pp.) re: Speech on Defense Policy/ enclosed in Hutcheson to Brzezinski 11/2/77	10/31/77	A			
speech -	Address before the World Jewish Congress (13 pp.	11/2/77	A			
	Three copies opened per RHC, 3/1//3 (RAC NLC-126-9-31-1-7; NLC-126-9-31-2-6)					

FILE LOCATION

Carter Presidential Papers- Staff Offices, Office of the Staff Sec.- Pres. Hand-writing File 11/2/77 [2] BOX 57 closed 2/1/90 by GMF

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THE WHITE HOUSE WASHINGTON November 2, 1977

Zbig Brzezinski

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Jody Powell Jim Fallows cc:

SPEECH ON DEFENSE POLICY RE:

CONFIDENTIAL ATTACHMENT

THE WHITE HOUSE WASHINGTON

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EXECUTIVE ORDER
Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary

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THE WHITE HOUSE

11/2/77

Mr. President:

No comment from Hamilton or Jody.

Jim Fallows suggests that either this be one of the three or four themes in the January "State of the Union Address," or that the speech be saved for February or March.

Rick

MEMORANDUM

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THE WHITE HOUSE

WASHINGTON

October 31, 1977

MEMORANDUM FOR:

THE PRESIDENT

FROM:

ZRIGNIEW BRZEZINSKI

SUBJECT:

Speech on Defense Policy

There are many reasons why you may wish to deliver a major speech on defense policy in December or early January...

- In such a speech you could make an authoritative statement of 1. the defense policies and programs which have been developed during the past year, particularly in PD-18 and in the formulation of the FY 1979 defense budget during the coming weeks. It would thus be the vehicle for communicating to the public the general framework and rationale for the specific program decision which will be revealed in January and would provide guidance and direction for both Congress and the bureaucracy.
- 2. Assuming agreement is reached on the key elements of SALT in the coming months, this speech would explain the relationship between these agreements and our own new and on-going defense programs.
- A defense speech would strengthen the public image of you in 3. your role as Commander-in-Chief and would help counter the arguements of those opposed to the Panama Treaty and to SALT that you have been neglectful of our defense posture.
- 4. It would also answer congressional criticisms, such as those concerning the B-1 and MX in the past several weeks, that we do not have a coherent defense policy and would provide a response to arguments (such as those advanced in the attached letter from Gene Rostow) that you should provide more vigorous leadership in this area.
- It would usefully balance your other major foreign policy speeches which have emphasized the need to control the arms race and restrict arms proliferation through United States-Soviet Union and multilateral negotiations. DECLASSIFIED

.O. 12356, Sec. 3.4 192 NSC HTRE MR-NIC-91-89

-CONFIDENTIAL

6. It could also, particularly if a SALT agreement is reached, provide reassurance to our allies that we are not relaxing our determination or our ability to meet our commitments to them.

Given these reasons why such a speech might well be desirable about the first of the year, I am, unless you object, asking Sam Huntington to work with other members of the NSC Staff in developing ideas and themes for it.

THE WHITE HOUSE

WASHINGTON

Date: October 31, 1977

MEMORANDUM

FOR ACTION:

Hamilton Jordan
Jody Powell no my rhomo
Jim Fallows la

FOR INFORMATION:

The Vice President Stu Eizenstat

FROM: Rick Hutcheson, Staff Secretary

SUBJECT:

CONFIDENTIAL

Brzezinski memo dated 10/31 re Speech on Defense Policy

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME: 12:00 Noon

DAY: Wednesday

DATE: November 2, 1977

Injoye

ACTION REQUESTED:

X Your comments

Other:

STAFF RESPONSE:

___ i concur.

Please note other comments below:

__ No comment.

problem on

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE WASHINGTON

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THE WHITE HOUSE

WASHINGTON

November 1, 1977

TO:

RICK HUTCHESON

FROM:

JIM FALLOWS

SUBJECT: Brzezinski Memo dated 10/31 re Speech on

Defense Policy

All of the reasons sound sensible to me, but I think the timing will crowd the President's schedule. He has said ok to Brzezinski's suggestion for a fireside chat at the end of the foreign trip, in early December. He's going to Plains for Christmas, which in any case is not the best time for a defense speech. The State of the Union will be in the middle of January.

My suggestions:

- 1) Make this one of the three or four themes the President discusses in the State of the Union; or
 - Save the speech for February or March. 2)

MYSHINGIO

Date: October 31, 1977 **MEMORANDUM** FOR ACTION: FOR INFORMATION: Hamilton Jordan The Vice President Jody Powell Stu Eizenstat Jim Fallows FROM: Rick Hutcheson, Staff Secretary SUBJECT; CONFIDENTIAL Brzezinski memo dated 10/31 re Speech on Defense Policy YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY: TIME: 12:00 Noon DAY: Wednesday DATE: November 2, 1977 **ACTION REQUESTED:** X Your comments Other:

STAFF RESPONSE:

____I concur.

No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

_CONFIDENTIAL

THE WHITE HOUSE

WASHINGTON

October 31, 1977

MEMORANDUM FOR:

THE PRESIDENT

FROM:

ZBIGNIEW BRZEZINSKI

W.

SUBJECT:

Speech on Defense Policy

There are many reasons why you may wish to deliver a major speech on defense policy in December or early January.

- 1. In such a speech you could make an authoritative statement of the defense policies and programs which have been developed during the past year, particularly in PD-18 and in the formulation of the FY 1979 defense budget during the coming weeks. It would thus be the vehicle for communicating to the public the general framework and rationale for the specific program decision which will be revealed in January and would provide guidance and direction for both Congress and the bureaucracy.
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- 5. It would usefully balance your other major foreign policy speeches which have emphasized the need to control the arms race and restrict arms proliferation through United States-Soviet Union and multilateral negotiations.

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6. It could also, particularly if a SALT agreement is reached, provide reassurance to our allies that we are not relaxing our determination or our ability to meet our commitments to them.

Given these reasons why such a speech might well be desirable about the first of the year, I am, unless you object, asking Sam Huntington to work with other members of the NSC Staff in developing ideas and themes for it.

HE PRESENT DANGER

September 19, 1977

President Jimmy Carter The White House Washington, D.C. 20500

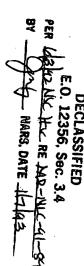
Dear Mr. President,

The Executive Committee of the Committee on the Present Danger appreciated our meeting last Friday, September 16, with Samuel Huntington, of your National Security Council staff. Pursuant to your request at our meeting on August 4, he came to explain the several steps which led to your assessment of Soviet policy, and your decisions in PD-18 of August 26.

After a thorough and spirited discussion of the main problems, we expressed these general preliminary reactions to him:

- (1) On the basis of Mr. Huntington's exposition, the thrust and tenor of PD-18 appeared promising to us, but we believe its background and content should be explained to the American people, and to world opinion, in a major speech by you, and not through leaks to the press, or speeches by the Secretary of Defense, however constructive;
- (2) We should be glad to respond to your request on August 4 for our appraisal of your assessment of Soviet intentions and capabilities, when we have studied the relevant documents, and discussed them further with your associates;
- (3) We were unable to reconcile the policy of PD-18, as Mr. Huntington explained it, with other aspects of the ongoing foreign and defense policies of the Administration, including the withdrawal of conventional forces from Korea; the apparent willingness of the Administration to consider denouncing the Security Treaty with Taiwan; the positions taken in the SALT negotiations; and the contents of the defense budget, including its provisions for strategic weapons and naval strength; and
- (4) We noted with interest that according to Mr. Huntington, Era II in Soviet-American relations, starting with the October, 1973, war in the Middle East, is considered to be more dangerous for

continue...



President Jimmy Carter September 19, 1977 Page 2

> us than the period which preceded it, and that the operating premise of PD-18 is that the Soviet Union will take advantage of every opportunity for the expansion of its power and influence unless deterred by unacceptable risk.

With great respect, and every good wish,

Yours sincerely,

Curce V. Rostow

Eugene v. Rostow Chairman, Executive Committee

EVR/SM cc: Mr. Huntington

intel ce: Zbis Bijezmiller Return to me before 1:00 pm

WORLD JEWISH CONGRESS

I am deeply honored to receive this award. I accept it with a special sense of gratitude because of the organization from which it comes and the man for whom it is named.

For more than half a century Nahum Goldmann has been an intellectual and political leader and a fighter for the rights of all people. His career is proof that a man who is outspoken and controversial can still be a brilliant and effective diplomat. As the head of this organization and many others, he has played a more significant role in world affairs than many heads of state. He is stepping down from the presidency of the World Jewish Congress, but his presence will remain, for he is the kind of man whose moral authority transcends titles or offices.

The World Jewish Congress has always sought to promote human rights in a universal way. In this it is faithful to the ethical tradition from which it springs. For Jewish teaching helped to create the consciousness of human rights that is, I believe, now growing everywhere on earth. DECLASSIFIED

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In large measure, the beginnings of our modern conceptions of human rights go back to the laws and the prophets of the Judeo-Christian tradition. I have been steeped in the Bible since early childhood. And I believe that anyone who reads the ancient words of the Old Testament with sensitivity and care will find there the idea of government as something that is based on a voluntary covenant rather than force — the idea of equality before the law and the supremacy of law over the whims of rulers — the idea of the dignity of the individual human being and the individual conscience — the idea of service to the poor and oppressed — the ideas of self-government and tolerance and of nations living together in peace despite differences of belief.

I know also that the memory of Jewish persecution and suffering lends a special quality to your commitment to human rights. This organization made a major contribution to insuring that human rights became part of the Charter of the United Nations as one of its three basic purposes, along with the preservation of the peace and social and economic progress. The principal authors of the Universal Declaration of Human Rights were Eleanor Roosevelt, an American; Charles Malik, a Lebanese Seek Christian; and Rene Cassin, a French Jew.

Because of their work and the work of others since, no government can pretend that its mistreatment of its own citizens is solely an internal affair. These accomplishments helped start a process by which governments can be prodded toward exemplifying the ideals they have publicly professed.

Our actions in the field of human rights must vary according to the appropriateness and effectiveness of one kind of action or another, but our judgments must be made according to a single standard. Oppression is not less reprehensible when its victims are blacks in South Africa or American Indians in the Western Hemisphere or Jews in the Soviet Union or dissenters in Chile or Czechoslovakia.

The public demonstration of our commitment to human rights is one of four major goals that my administration has set for U.S. foreign policy. Our emphasis on this first goal is already helping to overcome the crisis of the spirit which has lately afflicted the West.

Second, we are trying to build a more cooperative international system. We have consulted closely with our allies, placed relations on a new footing in Africa, Asia, and Latin America, and searched for new areas of cooperation with the Soviet Union.

Cooperation and restraint are especially important in the area where we and the Soviets now most intensely compete -- in the race for nuclear weapons. We must bring that race under control. We are also addressing other global problems which threaten our mutual well-being and security. These include nuclear proliferation, transfers of conventional arms, and the questions of energy, food, and environment which face all nations of the world.

F.IH

Fourth, we are seeking solutions to regional conflicts that can do incalculable damage if not resolved. Our efforts to sign a new treaty with Panama are one example; bringing about peaceful change in Southern Africa is another. But none is more important than finding peace in the Middle East.

Sixty years ago today, November 2nd, 1917, the

British Foreign Secretary, Lord Balfour, informed Lord

Rothschild of his government's support for "the establishment in Palestine of a national home for the Jewish people."

At that time, the idea seemed visionary and few dared

to believe that it could be translated into reality.

But today Israel is a vital force, an independent and

democratic Jewish state, whose national existence is

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no longer in question and whose security is stronger

than ever before. We are proud to be Israel's firm friend and closest partner and we shall stand by brad always.

Despite its great accomplishments, however, Israel has yet to realize the cherished goal of living in peace with its neighbors. Some would say that peace cannot be achieved because of the accumulated mistrust and the deep emotions dividing Israelis and Arabs. Some would say that we must realistically resign ourselves to the prospect of unending struggle and conflict in the Middle East.

would never have been created, and with such an attitude peace will not be achieved. What is needed is both vision and realism, so that strong leadership can transform the hostility of the past into a peaceful and constructive future. This was the success of Zionism in the first generation after the Balfour Declaration; and it can be the success of Israel in its second generation as an independent state.

Since becoming President, I have spent much of my time in trying to promote a peace settlement between Israel and her Arab neighbors. All Americans know that peace in the Middle East is of vital concern for our own country. We cannot merely be idle bystanders.

Our friendships and our interests require that we continue to devote ourselves to the cause of peace in this most dangerous region of the world.

Earlier this year, I outlined the requirements

of a comprehensive peace, not in order to impose my

views on the parties, but rather as a way of defining

the elements of an overall settlement that would have

to be achieved through detailed negotiations.

I continue to believe that the key issues are find, the obligations of peace, including the full normalization of political, economic and cultural relations; second, the establishment of effective security measures, coupled to Israeli withdrawal from occupied territories and agreement on final, recognized and defensible withdrawal porders; and a resolution of the Palestinian question.

Those questions are interrelated in complex ways, and for peace to be achieved, all will have to be resolved.

Recently, our diplomatic efforts have focused on establishing a framework for negotiations so that the parties themselves will become engaged in the resolution of the many substantive issues that have divided them for so long. We can offer our good offices as

mediators. We can make suggestions, but we cannot do the negotiating.

For serious peace talks to begin, I believe that a reconvening of the Geneva Conference has become essential. All the parties have accepted the idea of comprehensive negotiations at Geneva, and agreement has been reached on several important procedural arrangements.

Israel has shown flexibility and statesmanship in accepting for Geneva the idea of a unified Arab delegation which will include Palestinians, and in agreeing to discuss the future of the West Bank and Gaza in a working group with Jordan, Egypt, and the Palestinian Arabs. This can provide the means for the Palestinian voice to be heard in the shaping of a Middle East peace, and this represents a positive and constructive step. Israel has also repeated its willingness to negotiate without preconditions, and has stressed that all issues are negotiable, an attitude that others must accept if peace talks are to succeed.

For their part, the Arab states have also shown good faith and moderation. They recognize Israel's

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status as a nation. They are willing to work on bilateral peace treaties, and to form individual working groups to negotiate settlement of border and other disputes. They are willing to accept the procedural agreements hammered out in 1973 at the first Geneva Conference. No longer do they refuse to sit down at the negotiating table with Israel, nor do they dispute Israel's right to live within secure and recognized borders. That must be taken as a measure of how far we have come from the intransigent positions of the past.

Even a year ago the notion of Israelis and Arabs engaging in face-to-face negotiations about real peace, a peace embodied in binding treaties, seemed illusory. Yet today such negitiations are within reach -- and I am proud of the progress that has been made to make this dream possible.

To improve the atmosphere for serious negotiations, mutual suspicions will have to be reduced. One source of Arab concern about Israeli intentions has been the establishment of civilian settlements in territories currently under occupation, which we consider to be in violation of the Fourth Geneva Convention.

On the Arab side, much still needs to be done to remove the suspicions that exist in Israel about Arab intentions. It was not so long ago, after all, the Arab demands were often expressed in extreme and sometimes violent ways. Israel's existence was constantly called into question. The continuing refusal of the Palestine Liberation Organization to accept UN Resolution 242.

Israel's right to exist, along with the resort to violence and terror by some groups, provides Israelis with tangible evidence that their worst fears may in fact be justified.

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must be assured, but we do not favor an independent

Palestinian state on the West Bank, wor will be ded with

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To arise.

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Differences naturally persist, not only between
Arabs and Israelis, but among the Arab parties themselves.
We are actively engaged in an effort to narrow these
differences so that Geneva can be reconvened, and we
have called on the other co-chairman of the Geneva
Conference, the Soviet Union, to use its influence
constructively.

this original working could precipitate Assad's refusal to attend geneva.

Negotiations will no doubt be prolonged and often difficult. But we are in this to stay. I will personally be prepared to use the resources of the United States to help the negotiations succeed. We will not apply pressure to any party, but we will constantly encourage and try to assist the process of conciliation.

Our relations with Israel will remain strong. Since 1973, we have provided \$10 billion in military and economic aid to Israel, of which more than two-thirds was in the form of direct grants or concessional loans. The magnitude of this assistance is without parallel in history. It has greatly enhanced Israel's economic health and her military strength. It is an excellent investment for us. Our aid will continue.

As difficult as peace through negotiations will be in the Middle East, the alternative of stalemate and conflict is infinitely worse. The costs of another war would be staggering, in both human and economic terms.

Peace, by contrast, offers great hope to the peoples of the Middle East who have already contributed so much to civilization. Peace -- which must include a permanent and secure Jewish State of Israel -- has a compelling logic for the Middle East. It could begin to bring Arabs and Israelis together in creative ways to produce

a prosperous and stable region. The prospect of coexistence and of cooperation could revive the spirits of those who have for so long throught only of violence and the hope for survival. Peace would hift from local the enrusus defeat burdens of defence, and whift its standard of living.

The idea of peace in the Middle East is no more of a dream today than was the idea of a national home for the Jewish people in 1917. But it will require the same dedication that made Israel a reality and has allowed it to grow and prosper.

We probably face now the best opportunity for a permanent peace settlement in our lifetime. We must not let it slip away. Well meaning leaders in Israel, in the Arab nations, and indeed throughout the world are making an unprecedente d and concerted effort to resolve ancient differences in the Middle East. It is not a time for personal abuse or partisanship or political demagoguery. It is a time for strong leadership and a willingness to explore carefully the intentions of others.

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It is a time to use the mutual strength and the unique partnership between Israel and the United States -- and the influence of you and others who have a deep interest and concern -- to guarantee a strong and

permanently secure Israel -- at peace with her neighbors, and able to contribute her tremendous resouces toward the realization of human rights and a better and more peaceful life throughout the world.

The Old Testament, that book of books which means so much to all of us, offers a vision of what that kind of peace might mean in its deepest sense. I leave you with these lines of Micah -- lines to which no summary or paraphrase could possibly do justice:

In the end of days it shall come to pass,
That the mountain of the Lord's house shall
 be established on the top of the mountains,
And it shall be exalted above the hills.
Peoples shall flow unto it,
And many nations shall come and say,
"Come, let us go up to the mountain of the Lord,
To the house of the God of Jacob;
So that he may teach us of his ways,
And we will walk in his paths;
For the law shall go forth from Zion,

And the word of the Lord from Jerusalem."

And He shall judge among many peoples,

And rebuke strong nations afar off;

They shall beat their swords into plowshares

And their spears into pruning-hooks;

Nation shall not life up sword against nation,

Neither shall they learn war any more.

They shall sit every man under his vine and under his fig tree;

Maria Carrier Control of the Control

And none shall make them afraid;

For the mouth of the Lord of hosts has spoken it.

For as all the peoples walk every one in the name of his god,

We will walk in the name of the Lord our God for ever.

However we may falter -- however difficult the task -- it is our duty to walk together toward the realization of that majestic prophesy.

Confidential

WORLD JEWISH CONGRESS

Jody & Ham Return to me before 1:00 p.m.

I am deeply honored to receive this award I accept it with a special sense of gratitude because of the organization from which it comes and the man for whom it is named.

For more than half a century Nahum Goldmann has a scholar an intellectual and political leader and a fighter for the rights of all people. His career is proof that a man who is outspoken and controversial can still be a brilliant and effective diplomat. As the head of this organization and many others, he has played a more significant role in world affairs than many heads of state. He is stepping down from the presidency of the World Jewish Congress, but his presence will remain, for he is the kind of man whose moral authority transcends titles or offices.

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For Jewish teaching helped to create the consciousness of human rights that is, I believe, now growing everywhere on earth.

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Per; Rac Project

ESDN; NLC-126-9-31-1-7

BY 165 NARA DATE 2/21/13

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I know also that the memory of Jewish persecution and suffering lends a special quality to your commitment to human rights. This organization made a major contribution to insuring that human rights became part of the Charter of the United Nations as one of its three basic purposes, along with the preservation of the peace and social and economic progress. The principal authors of the Universal Declaration of Human Rights were Eleanor Roosevelt, an American; Charles Malik, a Lebanese Christian; and Rene Cassin, a French Jew.

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Sheat A

Cooperation and restaint are especially important partialarly in the area where we and the Soviets now most intensely compete -- in the race for nuclear weapons. We must bring that race under control. We are also addressing other global problems which threaten our mutual # well-being and security. These include nuclear proliferation, transfers of conventional arms, and the questions of energy, food, and environment which face all nations of the world.

> Fourth, we are seeking solutions to regional conflicts that can do incalculable damage if not resolved. Our efforts to sign a new treaty with Panama are one example; bringing about peaceful change in Southern Africa is another. But none is more important than finding peace in the Middle East.

Sixty years ago today, November 2nd, 1917, the British Foreign Secretary, Lord Balfour, informed Lord Rothschild of his government's support for "the establishment in Palestine of a national home for the Jewish people." At that time, the idea seemed visionary and few dared to believe that it could be translated into reality. But today Israel is a vital force, an independent and democratic Jewish state, whose national existence is no longer in question and whose security is stronger

INSERT A

At the same time that we seek cooperation we recognize that competition is also a fact of international life and we publicly declared our intention to remain capable of defending the legitimate interests of our people.

Our freign policy attendes tend to be too soft—we need some element of strength and firmness in anything we say.) than ever before. We are proud to be Israel's firm friend and closest partner. (if in sext below is accusted)

Despite its great accomplishments, however, Israel has yet to realize the cherished goal of living in peace with its neighbors. Some would say that peace cannot be achieved because of the accumulated mistrust and the deep emotions dividing Israelis and Arabs. Some would say that we must realistically resign ourselves to the prospect of unending struggle and conflict in the Middle East.

With such an attitude of resignation, Israel would never have been created, and with such an attitude peace will not be achieved. What is needed is both vision and realism, so that strong leadership can transform the hostility of the past into a peaceful and constructive future. This was the success of Zionism in the first generation after the Balfour Declaration; and it can be the success of Israel in its second generation as an independent state.

Since becoming President, I have spent much of my time in trying to promote a peace settlement between Israel and her Arab neighbors. All Americans know that peace in the Middle East is of vital concern for our own country. We cannot merely be idle bystanders.

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The United States plays two roles in the M. 图。

First, we are the staunchest friend and most dependable supporter of Israel in the world.

Second, we occupy the position of mediator and peacemaker, which requires a degree of confidence from all the parties involved.

Those two roles inevitably at times produce conflict and controversy, but we cannot abandon either.

To abandon our friendship for Israel would be immoral and unthinkable.

To abandon our role as peacemaker and mediator would be disastrous for the United States and for Israel. Our friendships and our interests require that we continue to devote ourselves to the cause of peace in this most dangerous region of the world.

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of a comprehensive peace, not in order to impose my

views on the parties, but rather as a way of defining

the elements of an overall settlement that would have

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I continue to believe that the key issues are the obligations of peace, including the full normalization of political, economic and cultural relations; the establishment of effective security measures, coupled to Israeli withdrawal from occupied territories and agreement on final, recognized and defensible borders; and a resolution of the Palestinian question. Those questions are interrelated in complex ways, and for peace to be achieved, all will have to be resolved.

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Israel has shown flexibility and statesmanship in accepting for Geneva the idea of a unified Arab delegation which will include Palestinians, and in agreeing to discuss the future of the West Bank and Gaza in a working group with Jordan, Egypt, and the Palestinian Arabs. This can provide the means for the Palestinian voice to be heard in the shaping of a Middle East peace, and this represents a positive and constructive step. Israel has also repeated its willingness to negotiate without preconditions, and has stressed that all issues are negotiable, an attitude that others must accept if peace talks are to succeed.

For their part, the Arab states have also shown good faith and moderation. They recognize Israel's

status as a nation. They are willing to work on bilateral peace treaties, and to form individual working groups to negotiate settlement of border and other disputes. They are willing to accept the procedural agreements hammered out in 1973 at the first Geneva Conference. No longer do they refuse to sit down at the negotiating table with Israel, nor do they dispute Israel's right to live within secure and recognized borders. That must be taken as a measure of how far we have come from the intransigent positions of the past.

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Negotiations will no doubt be prolonged and often difficult. But we are in this to stay. I will personally be prepared to use the resources of the United States to help the negotiations succeed. We will not apply Von pressure to any party, but we will constantly encourage and try to assist the process of conciliation.

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As difficult as peace through negotiations will be in the Middle East, the alternative of stalemate and conflict is infinitely worse. The costs of another war would be staggering, in both human and economic terms. Peace, by contrast, offers great hope to the peoples of the Middle East who have already contributed so much to civilization. Peace -- which must include a permanent and secure Jewish State of Israel -- has a compelling logic for the Middle East. It could begin to bring Arabs and Israelis together in creative ways to produce

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The idea of peace in the Middle East is no more of a dream today than was the idea of a national home for the Jewish people in 1917. But it will require the same dedication that made Israel a reality and has allowed it to grow and prosper.

We probably face now the best opportunity for a permanent peace settlement in our lifetime. We must not let it slip away. Well meaning leaders in Israel, in the Arab nations, and indeed throughout the world are making an unprecedente d and concerted effort to resolve ancient differences, in the Middle East. It is not a time for personal abuse or partisanship or political demagoguery. It is a time for strong leadership and a willingness to explore carefully the intentions of others.

It is a time to use the mutual strength and the unique partnership between Israel and the United States -- and the influence of you and others who have a deep interest and concern -- to guarantee a strong and

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It is a difficult time for us all, but it is not a time when we can afford to stoop to invective or partisanship or political rhetoric.

("demagoguery" is too strong and "personal abuse" sounds a little like we are crying.)

permanently secure Israel -- at peace with her neighbors, and able to contribute her tremendous resouces toward the realization of human rights and a better and more peaceful life throughout the world.

The Old Testament, that book of books which means so much to all of us, offers a vision of what that kind of peace might mean in its deepest sense. I leave you with these lines of Micah -- lines to which no summary or paraphrase could possibly do justice:

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MR. PRESIDENT-

SPEECH. THE TONE IS GOOD - STRONG,

WORLD JEWISH CONGRESS

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POSITIVE AND VISIONARY.

FEW SUGGESTIONS IN RED

ON PAGES 5, I am deeply honored to receive this award. I

accept it with a special sense of gratitude because of the organization from which it comes and the man for whom it is named.

For more than half a century Nahum Goldmann has been an intellectual and political leader and a fighter for the rights of all people. His career is proof that a man who is outspoken and controversial can still be a brilliant and effective diplomat. As the head of this organization and many others, he has played a more significant role in world affairs than many heads of state. He is stepping down from the presidency of the World Jewish Congress, but his presence will remain, for he is the kind of man whose moral authority transcends titles or offices.

The World Jewish Congress has always sought to promote human rights in a universal way. In this it is faithful to the ethical tradition from which it springs. For Jewish teaching helped to create the consciousness of human rights that is, I believe, now growing everywhere on earth.

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In large measure, the beginnings of our modern conceptions of human rights go back to the laws and the prophets of the Judeo-Christian tradition. I have been steeped in the Bible since early childhood. And I believe that anyone who reads the ancient words of the Old Testament with sensitivity and care will find there the idea of government as something that is based on a voluntary covenant rather than force — the idea of equality before the law and the supremacy of law over the whims of rulers — the idea of the dignity of the individual human being and the individual conscience — the idea of service to the poor and oppressed — the ideas of self-government and tolerance and of nations living together in peace despite differences of belief.

I know also that the memory of Jewish persecution and suffering lends a special quality to your commitment to human rights. This organization made a major contribution to insuring that human rights became part of the Charter of the United Nations as one of its three basic purposes, along with the preservation of the peace and social and economic progress. The principal authors of the Universal Declaration of Human Rights were Eleanor Roosevelt, an American; Charles Malik, a Lebanese Christian; and Rene Cassin, a French Jew.

Because of their work and the work of others since, no government can pretend that its mistreatment of its own citizens is solely an internal affair. These accomplishments helped start a process by which governments can be prodded toward exemplifying the ideals they have publicly professed.

Our actions in the field of human rights must vary according to the appropriateness and effectiveness of one kind of action or another, but our judgments must be made according to a single standard. Oppression is not less reprehensible when its victims are blacks in South Africa or American Indians in the Western Hemisphere or Jews in the Soviet Union or dissenters in Chile or Czechoslovakia.

The public demonstration of our commitment to human rights is one of four major goals that my administration has set for U.S. foreign policy. Our emphasis on this first goal is already helping to overcome the crisis of the spirit which has lately afflicted the West.

Second, we are trying to build a more cooperative international system. We have consulted closely with our allies, placed relations on a new footing in Africa, Asia, and Latin America, and searched for new areas of cooperation with the Soviet Union.

Cooperation and restaint are especially important in the area where we and the Soviets now most intensely compete -- in the race for nuclear weapons. We must bring that race under control. We are also addressing other global problems which threaten our mutual well-being and security. These include nuclear proliferation, transfers of conventional arms, and the questions of energy, food, and environment which face all nations of the world.

Fourth, we are seeking solutions to regional conflicts that can do incalculable damage if not resolved. Our efforts to sign a new treaty with Panama are one example; bringing about peaceful change in Southern Africa is another. But none is more important than finding peace in the Middle East.

Sixty years ago today, November 2nd, 1917, the
British Foreign Secretary, Lord Balfour, informed Lord
Rothschild of his government's support for "the establishment in Palestine of a national home for the Jewish people."
At that time, the idea seemed visionary and few dared
to believe that it could be translated into reality.
But today Israel is a vital force, an independent and
democratic Jewish state, whose national existence is
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Despite its great accomplishments, however, Israel has yet to realize the cherished goal of living in peace with its neighbors. Some would say that peace cannot be achieved because of the accumulated mistrust and the deep emotions dividing Israelis and Arabs. Some would say that we must realistically resign ourselves to the prospect of unending struggle and conflict in the Middle East.

With such an attitude of resignation, Israel would never have been created, and with such an attitude peace will not be achieved. What is needed is both vision and realism, so that strong leadership can transform the hostility of the past into a peaceful and constructive future. This was the success of Zionism in the first generation after the Balfour Declaration; and it can be the success of Israel in its second generation as an independent state.

Since becoming President, I have spent much of my time in trying to promote a peace settlement between Israel and her Arab neighbors. All Americans know that peace in the Middle East is of vital concern for our own country. We cannot merely be idle bystanders.

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Come again **Electrostatic Copy Made** for Preservation Purposes

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On the Arab side, much still needs to be done to remove the suspicions that exist in Israel about Arab intentions. It was not so long ago, after all, that Arab demands were often expressed in extreme and sometimes violent ways. Israel's existence was constantly called into question. Today, most responsible Arab leaders speak of their willingness to coexist with Israel, and we are determined to promote a peace based on solid security arrangements, not merely on professions of good will. The continuing refusal of the Palestine Liberation Organization to accept UN Resolution 242, or Israel's right to exist, along with the resort to violence and terror by some groups, provides Israelis with tangible evidence that their worst fears may in fact be justified. If Israel is to be asked to believe that Arab intentions have in fact changed, these obstacles to peace will also have to be removed.

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Differences naturally persist, not only between Arabs and Israelis, but among the Arab parties themselves. We are actively engaged in an effort to narrow these differences so that Geneva can be reconvened, and we have called on the other so-chairman of the Geneva Conference, the Soviet Union, to use its influence constructively.

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WORLD JEWISH CONGRESS

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The World Jewish Congress has always sought to promote human rights in a universal way. In this it is faithful to the ethical tradition from which it springs. For Jewish teaching helped to create the consciousness of human rights that is, I believe, now growing everywhere on earth.

In large measure, the beginnings of our modern conceptions of human rights go back to the laws and the prophets of the Judeo-Christian tradition. I have been steeped in the Bible since early childhood. And I believe that anyone who reads the ancient words of the Old Testament with sensitivity and care will find there the idea of government as something that is based on a voluntary covenant rather than force — the idea of equality before the law and the supremacy of law over the whims of rulers — the idea of the dignity of the individual human being and the individual conscience — the idea of service to the poor and oppressed — the ideas of self-government and tolerance and of nations living together in peace despite differences of belief.

I know also that the memory of Jewish persecution especially of the holocaust and suffering lends a special quality to your commitment to human rights. This organization made a major contribution to insuring that human rights became part of the Charter of the United Nations as one of its three basic purposes, along with the preservation of the peace and social and economic progress. The principal authors of the Universal Declaration of Human Rights were Eleanor Protestant, Roosevelt, an Americana Charles Malik, a Lebanese Catholic, Christian, and René Cassin, a French Jew.

Because of their work and the work of others since, no government can pretend that its mistreatment of its own citizens is solely an internal affair. These accomplishments helped start a process by which governments can be produced toward exemplifying the ideals they have publicly professed.

Our actions in the field of human rights must vary according to the appropriateness and effectiveness of one kind of action or another, but our judgments must be made according to a single standard. Oppression is the less reprehensible when its victims are blacks in South Africa or American Indians in the Western Hemisphere or Jews in the Soviet Union or dissenters in Chile or Czechoslovakia.

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Second, we are trying to build a more cooperative international system. We have consulted closely with our allies, placed relations on a new footing in Africa, Asia, and Latin America, and searched for new areas of cooperation with the Soviet Union——

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Fourth We are seeking solutions to regional conflicts that can do incalculable damage if not resolved. Our efforts to sign a new treaty with Panama are one example; bringing about peaceful change in Southern Africa is another. But none is more important than finding peace in the Middle East.

Sixty years ago today, November 2nd, 1917, the

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At the same time we seek cooperation we recognize that competition is also a fact of international life and we will remain capable of defending the legitimate interests of our people.

than ever before. We are proud to be Israel's firm friend and closest partner and we shall stand by Israel always.

Despite its great accomplishments, however, Israel has yet to realize the cherished goal of living in peace with its neighbors. Some would say that peace cannot be achieved because of the accumulated mistrust and the deep emotions dividing Israelis and Arabs. Some would say that we must realistically resign ourselves to the prospect of unending struggle and conflict in the Middle East.

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Since becoming President, I have spent much of my time in trying to promote a peace settlement between Israel and her Arab neighbors. All Americans know that peace in the Middle East is of vital concern for our own country. We cannot merely be idle bystanders.

Our friendships and our interests require that we continue to devote ourselves to the cause of peace in this most dangerous region of the world.

Earlier this year, I outlined the requirements

of a comprehensive peace, not in order to impose my our

views on the parties, but rather as a way of defining some of

the elements of an overall settlement that would have

to be achieved through detailed negotiations.

I continue to believe that, the key issues are: first, the obligations of peace, including the full normalization of political, economic and cultural relations; second, the establishment of effective security measures, coupled to Israeli withdrawal from occupied territories and agreement on final, recognized and defensible secure.

Third, borders; and a resolution of the Palestinian question.

Those questions are interrelated in complex ways, and for peace to be achieved, all will have to be resolved.

Recently, our diplomatic efforts have focused on establishing a framework for negotiations so that the parties themselves will become engaged in the resolution of the many substantive issues that have divided them for so long. We can offer our good offices as

mediators. We can make suggestions, but we cannot do the negotiating.

For serious peace talks to begin, [bolieve that] a reconvening of the Geneva Conference has become essential. All the parties have accepted the idea of comprehensive negotiations at Geneva, and agreement has been reached on several important procedural arrangements.

Israel has shown flexibility and statesmanship in accepting for Geneva the idea of a unified Arab delegation which will include Palestinians, and in has agreed agreeing to discuss the future of the West Bank and Gaza in a working group with Jordan, Egypt, and the Palestinian Arabs. This can provide the means for the Palestinian voice to be heard in the shaping of a Middle East peace, and this represents a positive and constructive step. Israel has also repeated its willingness to negotiate without preconditions, and has stressed that all issues are negotiable, an attitude that others must accept if peace talks are to succeed.

For their part, the Arab states, have (also shown good faith and moderation. They recognized Israel's

status as a nation. They are increasingly willing to work toward peace treaties, and to form individual working groups to negotiate settlement of border and other disputes. No longer do they refuse to sit down at the negotiating table with Israel, nor do they dispute Israel's right to live within secure and recognized borders. That must be taken as a measure of how far we have come from the intransigent positions of the past.

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But to improve the atmosphere for serious negotiations, mutual suspicions must be further reduced. One source of Arab concern about Israeli intentions has been the establishment of civilian settlements in territories currently under occupation, which we consider to be in violation of the Fourth Geneva Convention.

On the Arab side, much still needs to be done to remove the suspicions that exist in Israel about Arab intentions. It was not so long ago, after all, the Arab demands were often expressed in extreme and sometimes violent ways. Israel's existence was constantly called into question. The continuing refusal of the Palestine Liberation Organization to accept UN Resolution 242 and Israel's right to exist, along with the resort to violence and terror by some groups, provides Israelis with tangible evidence that their worst fears may in fact be justified.

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We will continue to encourage a constructive solution to the Palestinian question in a framework which does not threaten the interests of any of the concerned parties, yet respects the legitimate rights of the Palestinians.

The nations involved must negotiate the settlement, but but we ourselves do not prefer an independent Palestinian state on the West Bank.

Negotiations will no doubt be prolonged and often difficult. But we are in this to stay. I will personally be prepared to use the resources of the United States to help the negotiations succeed. We will not apply on pressure to any party, but we will constantly encourage and try to assist the process of conciliation.

Our relations with Israel will remain strong. Since 1973, we have provided \$10 billion in military and economic aid to Israel, of which more than two-thirds was in the form of direct grants or concessional loans. The magnitude of this assistance is without parallel in history. It has greatly enhanced Israel's economic health and her military strength. It is an excellent investment for us. Our aid will continue.

As difficult as peace through negotiations will be in the Middle East, the alternative of stalemate and conflict is infinitely worse. The costs of another war would be staggering, in both human and economic terms. Peace, by contrast, offers great hope to the peoples of the Middle East who have already contributed so much to civilization. Peace -- which must include a permanent and secure Jewish State of Israel -- has a compelling logic for the Middle East. It could begin to bring Arabs and Israelis together in creative ways to produce

a prosperous and stable region. The prospect of coexistence and of cooperation could revive the spirits of those who have for so long throught only of violence struggle and the hope for survival. Peace would lift the enormous burdens of defense, and upliff the people's quality of life.

The idea of peace in the Middle East is no more of a dream today than was the idea of a national home for the Jewish people in 1917. But it will require the same dedication that made Israel a reality and has allowed it to grow and prosper.

We probably face now the best opportunity for a Middle East permanent peace settlement in our lifetime. We must not let it slip away. Well meaning leaders in Israel, in the Arab nations, and indeed throughout the world are making an unprecedente d and concerted effort to deap-seated rais resolve ancient differences in the Middle East. In is contained not a time for personal labuse or partisanship or political demagoguery. It is a time for strong leadership and a willingness to explore carefully the intentions of others.

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CHMN PHIL KLUTZNIK PRES DR NAHUM GOLDMAN

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I AM DEEPLY HONORED TO RECEIVE THIS AWARD.

I ACCEPT IT WITH A SPECIAL SENSE OF GRATITUDE BECAUSE

OF THE ORGANIZATION FROM WHICH IT COMES AND THE MAN

FOR WHOM IT IS NAMED.

FOR MORE THAN HALF A CENTURY NAHUM GOLDMANN HAS

BEEN A SCHOLAR AND POLITICAL LEADER AND A FIGHTER FOR

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THE WORLD JEWISH CONGRESS HAS ALWAYS SOUGHT TO PROMOTE HUMAN RIGHTS IN A UNIVERSAL WAY. IN THIS IT IS FAITHFUL TO THE ETHICAL TRADITION FROM WHICH IT SPRINGS. FOR JEWISH TEACHING HELPED TO CREATE THE CONSCIOUSNESS OF HUMAN RIGHTS THAT IS, I BELIEVE, NOW GROWING EVERYWHERE ON EARTH.

IN LARGE MEASURE, THE BEGINNINGS OF OUR MODERN CONCEPTIONS OF HUMAN RIGHTS GO BACK TO THE LAWS AND THE PROPHETS OF THE JUDEO-CHRISTIAN TRADITION.

I HAVE BEEN STEEPED IN THE BIBLE SINCE EARLY CHILDHOOD. AND I BELIEVE THAT ANYONE WHO READS THE ANCIENT WORDS OF THE OLD TESTAMENT WITH SENSITIVITY AND CARE WILL FIND THERE THE IDEA OF GOVERNMENT AS SOMETHING THAT IS BASED ON A VOLUNTARY COVENANT RATHER THAN FORCE --THE IDEA OF EQUALITY BEFORE THE LAW AND THE SUPREMACY OF LAW OVER THE WHIMS OF RULERS -- THE IDEA OF THE DIGNITY OF THE INDIVIDUAL HUMAN BEING AND THE INDIVIDUAL CONSCIENCE -- THE IDEA OF SERVICE TO THE POOR AND OPPRESSED -- THE IDEAS OF SELF-GOVERNMENT AND TOLERANCE AND OF NATIONS LIVING TOGETHER IN PEACE DESPITE DIFFERENCES OF BELIEF.

I KNOW ALSO THAT THE MEMORY OF JEWISH PERSECUTION,
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THIS ORGANIZATION MADE

THIS ORGANIZATION MADE A MAJOR CONTRIBUTION TO INSURING
THAT HUMAN RIGHTS BECAME PART OF THE CHARTER OF

THE UNITED NATIONS AS ONE OF ITS THREE BASIC PURPOSES,
ALONG WITH THE PRESERVATION OF THE PEACE AND SOCIAL
AND ECONOMIC PROGRESS. THE PRINCIPAL AUTHORS
OF THE UNIVERSAL DECLARATION OF HUMAN RIGHTS WERE
ELEANOR ROOSEVELT, AN AMERICAN PROTESTANT,
CHARLES MALIK, A LEBANESE CATHOLIC, AND RENÉ CASSIN,
A FRENCH JEW.

BECAUSE OF THEIR WORK AND THE WORK OF OTHERS

SINCE, NO GOVERNMENT CAN PRETEND THAT ITS MISTREATMENT

OF ITS OWN CITIZENS IS SOLELY AN INTERNAL AFFAIR.

THESE ACCOMPLISHMENTS HELPED START A PROCESS BY WHICH

GOVERNMENTS CAN BE MOVED TOWARD EXEMPLIFYING THE

IDEALS THEY HAVE PUBLICLY PROFESSED.

OUR ACTIONS IN THE FIELD OF HUMAN RIGHTS MUST VARY

ACCORDING TO THE APPROPRIATENESS AND EFFECTIVENESS

OF ONE KIND OF ACTION OR ANOTHER, BUT OUR JUDGMENTS

MUST BE MADE ACCORDING TO A SINGLE STANDARD.

OPPRESSION IS REPREHENSIBLE, WHETHER ITS VICTIMS ARE

BLACKS IN SOUTH AFRICA OR AMERICAN INDIANS IN THE

WESTERN HEMISPHERE OR JEWS IN THE SOVIET UNION OR POLITICAL

DISSENTERS IN CHILE OR CZECHOSLOVAKIA.

THE PUBLIC DEMONSTRATION OF OUR COMMITMENT TO HUMAN RIGHTS IS ONE OF THE MAJOR GOALS THAT MY ADMINISTRATION HAS SET FOR U.S. FOREIGN POLICY.

THIS EMPHASIS ON HUMAN RIGHTS HAS RAISED THE LEVEL OF CONSCIOUSNESS AROUND THE WORLD AND IS ALREADY HELPING TO OVERCOME THE CRISIS OF THE SPIRIT WHICH HAS LATELY AFFLICTED THE WEST.

WE ARE ALSO TRYING TO BUILD A MORE COOPERATIVE INTERNATIONAL SYSTEM. WE HAVE CONSULTED CLOSELY WITH OUR ALLIES. PLACED RELATIONS ON A NEW FOOTING IN AFRICA, ASIA, AND LATIN AMERICA, AND SEARCHED FOR NEW AREAS OF COOPERATION WITH THE SOVIET UNION --ESPECIALLY IN THE AREA WHERE WE AND THE SOVIETS NOW MOST INTENSELY COMPETE -- IN THE RACE FOR NUCLEAR WEAPONS. WE MUST HALT THAT RACE. ** AT THE SAME TIME WE SEEK COOPERATION WE RECOGNIZE THAT COMPETITION IS ALSO A FACT OF INTERNATIONAL LIFE AND WE WILL REMAIN CAPABLE OF DEFENDING THE LEGITIMATE INTERESTS OF OUR PEOPLE.

WE ARE ADDRESSING OTHER GLOBAL PROBLEMS WHICH
THREATEN THE WELL-BEING AND SECURITY OF PEOPLE EVERYWHERE.
THESE INCLUDE NUCLEAR PROLIFERATION, TRANSFERS OF
CONVENTIONAL ARMS, AND THE QUESTIONS OF ENERGY,
FOOD, AND ENVIRONMENT WHICH FACE ALL NATIONS OF
THE WORLD.

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THAT CAM DO INCALCULABLE DAMAGE IF NOT RESOLVED.

OUR EFFORTS TOWARD A NEW TREATY WITH PANAMA ARE ONE

EXAMPLE; BRINGING ABOUT PEACEFUL CHANGE IN

SOUTHERN AFRICA IS ANOTHER. BUT NONE IS MORE

IMPORTANT THAT FINDING PEACE IN THE MIDDLE EAST.

SIXTY YEARS AGO TODAY, NOVEMBER 2nd, 1917, THE
BRITISH FOREIGN SECRETARY, LORD BALFOUR, INFORMED
LORD ROTHSCHILD OF HIS GOVERNMENT'S SUPPORT FOR THE
ESTABLISHMENT OF A NATIONAL HOME FOR THE JEWISH PEOPLE
IN PALESTINE. AT THAT TIME, THE IDEA SEEMED
VISIONARY AND FEW DARED TO BELIEVE THAT IT COULD BE
TRANSLATED INTO REALITY. BUT TODAY ISRAEL IS A VITAL
FORCE, AN INDEPENDENT AND DEMOCRATIC JEWISH STATE,
WHOSE NATIONAL EXISTENCE IS ACCEPTED AND WHOSE
SECURITY IS STRONGER THAN EVER BEFORE.

WE ARE PROUD

WE ARE PROUD TO BE ISRAEL'S FIRM FRIEND AND CLOSEST

PARTNER -- AND WE SHALL STAND BY ISRAEL ALWAYS.

DESPITE ITS GREAT ACCOMPLISHMENTS, HOWEVER,
ISRAEL HAS YET TO REALIZE THE CHERISHED GOAL OF
LIVING IN PEACE WITH ITS NEIGHBORS. SOME WOULD
SAY THAT PEACE CANNOT BE ACHIEVED BECAUSE OF THE
ACCUMULATED MISTRUST AND THE DEEP EMOTIONS DIVIDING
ISRAELIS AND ARABS. SOME WOULD SAY THAT WE MUST
REALISTICALLY RESIGN OURSELVES TO THE PROSPECT OF
UNENDING STRUGGLE AND CONFLICT IN THE MIDDLE EAST.

WITH SUCH AN ATTITUDE OF RESIGNATION, ISRAEL
WOULD NEVER HAVE BEEN CREATED, AND WITH SUCH AN
ATTITUDE PEACE WOULD, NOT BE ACHIEVED. WHAT IS
NEEDED IS BOTH VISION AND REALISM, SO THAT STRONG
LEADERSHIP CAN TRANSFORM THE HOSTILITY OF THE PAST

THE VISION OF THE ZIONIST MOVEMENT IN THE FIRST

GENERATION AFTER THE BALFOUR DECLARATION; IT CAN

BE THE ACHIEVEMENT OF ISRAEL IN ITS SECOND GENERATION

AS AN INDEPENDENT STATE.

SINCE BECOMING PRESIDENT, I HAVE SPENT MUCH

OF MY TIME IN TRYING TO PROMOTE A PEACE SETTLEMENT

BETWEEN ISRAEL AND HER ARAB NEIGHBORS. ALL

AMERICANS KNOW THAT PEACE IN THE MIDDLE EAST IS

OF VITAL CONCERN FOR OUR OWN COUNTRY.

WE CANNOT MERELY BE IDLE BYSTANDERS. OUR FRIENDSHIPS

AND OUR INTERESTS REQUIRE THAT WE CONTINUE TO DEVOTE

OURSELVES TO THE CAUSE OF PEACE IN THIS MOST DANGEROUS

REGION OF THE WORLD.

EARLIER THIS YEAR.

COMPREHENSIVE PEACE, NOT IN ORDER TO IMPOSE OUR

VIEWS ON THE PARTIES, BUT RATHER AS A WAY OF DEFINING

SOME OF THE ELEMENTS OF AN OVERALL SETTLEMENT WHICH

WOULD HAVE TO BE ACHIEVED THROUGH DETAILED NEGOTIATIONS.

ARE: FIRST, THE OBLIGATIONS OF PEACE, INCLUDING
THE FULL NORMALIZATION OF POLITICAL, ECONOMIC AND
CULTURAL RELATIONS; SECOND, THE ESTABLISHMENT OF
EFFECTIVE SECURITY MEASURES, COUPLED TO ISRAELI
WITHDRAWAL FROM OCCUPIED TERRITORIES AND AGREEMENT
ON FINAL, RECOGNIZED AND SECURE BORDERS; AND,
THIRD, A RESOLUTION OF THE PALESTINIAN QUESTION.
THOSE QUESTIONS ARE INTERRELATED IN COMPLEX WAYS,
AND FOR PEACE TO BE ACHIEVED, ALL WILL HAVE TO BE
RESOLVED.

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ON ESTABLISHING A FRAMEWORK FOR NEGOTIATIONS SO THAT
THE PARTIES THEMSELVES WILL BECOME ENGAGED IN THE
RESOLUTION OF THE MANY SUBSTANTIVE ISSUES THAT HAVE
DIVIDED THEM FOR SO LONG. WE CAN OFFER OUR GOOD
OFFICES AS MEDIATORS. WE CAN MAKE SUGGESTIONS,
BUT WE CANNOT DO THE NEGOTIATING.

FOR SERIOUS PEACE TALKS

FOR SERIOUS PEACE TALKS TO BEGIN, A

RECONVENING OF THE GENEVA CONFERENCE HAS BECOME

ESSENTIAL. ALL THE PARTIES HAVE ACCEPTED THE

IDEA OF COMPREHENSIVE NEGOTIATIONS AT GENEVA,

AND AGREEMENT HAS BEEN REACHED ON SEVERAL IMPORTANT

PROCEDURAL ARRANGEMENTS.

OF A UNIFIED ARAB DELEGATION WHICH WILL INCLUDE

PALESTINIANS, AND HAS AGREED TO DISCUSS THE FUTURE

OF THE WEST BANK AND GAZA WITH JORDAN, EGYPT, AND

THE PALESTINIAN ARABS. THIS CAN PROVIDE THE MEANS

FOR THE PALESTINIAN VOICE TO BE HEARD IN THE SHAPING

OF A MIDDLE EAST PEACE, AND THIS REPRESENTS A

POSITIVE AND CONSTRUCTIVE STEP. ISRAEL HAS ALSO

REPEATED ITS WILLINGNESS TO NEGOTIATE WITHOUT

PRECONDITIONS, AND

PRECONDITIONS, AND HAS STRESSED THAT ALL ISSUES

ARE NEGOTIABLE, AN ATTITUDE THAT OTHERS MUST ACCEPT

IF PEACE TALKS ARE TO SUCCEED.

FOR THEIR PART, THE ARAB STATES INVOLVED HAVE ACCEPTED ISRAEL'S STATUS AS A NATION. THEY ARE INCREASINGLY WILLING TO WORK TOWARD PEACE TREATIES, AND TO FORM INDIVIDUAL WORKING GROUPS TO NEGOTIATE SETTLEMENT OF BORDER AND OTHER DISPUTES. NO LONGER DO THEY REFUSE TO SIT DOWN AT THE NEGOTIATING TABLE WITH ISRAEL, NOR DO THEY DISPUTE ISRAEL'S RIGHT TO LIVE WITHIN SECURE AND RECOGNIZED BORDERS. THAT MUST BE TAKEN AS A MEASURE OF HOW FAR WE HAVE COME FROM THE INTRANSIGENT POSITIONS OF THE PAST.

THE PROCEDURAL AGREEMENTS HAMMERED OUT IN

1973 AT THE FIRST GENEVA CONFERENCE WILL BE A

GOOD BASIS FOR

GOOD BASIS FOR THE RECONVENED CONFERENCE®

EVEN A YEAR AGO THE NOTION OF ISRAELIS AND

ARABS ENGAGING IN FACE-TO-FACE NEGOTIATIONS ABOUT

REAL PEACE, A PEACE EMBODIED IN BINDING TREATIES,

SEEMED ILLUSORY. YET TODAY SUCH NEGOTIATIONS

ARE WITHIN REACH -- AND I AM PROUD OF THE PROGRESS

THAT HAS BEEN ACHIEVED TO MAKE THIS DREAM POSSIBLE.

NEGOTIATIONS, MUTUAL SUSPICIONS MUST BE FURTHER

REDUCED. ONE SOURCE OF ARAB CONCERN ABOUT

ISRAELI INTENTIONS HAS BEEN THE ESTABLISHMENT OF

CIVILIAN SETTLEMENTS IN TERRITORIES CURRENTLY UNDER

OCCUPATION, WHICH WE CONSIDER TO BE IN VIOLATION

OF THE FOURTH GENEVA CONVENTION.

ON THE ARAB SIDE,

ON THE ARAB SIDE, MUCH STILL NEEDS TO BE DONE TO REMOVE THE SUSPICIONS THAT EXIST IN ISRAEL ABOUT ARAB INTENTIONS. IT WAS NOT SO LONG AGO. AFTER ALL, THAT ARAB DEMANDS WERE OFTEN EXPRESSED IN EXTREME AND SOMETIMES VIOLENT WAYS. ISRAEL'S EXISTENCE WAS CONSTANTLY CALLED INTO QUESTION. THE CONTINUING REFUSAL OF THE PALESTINE LIBERATION ORGANIZATION TO ACCEPT UN RESOLUTION 242 AND ISRAEL'S RIGHT TO EXIST. ALONG WITH THE RESORT TO VIOLENCE AND TERROR BY SOME GROUPS. PROVIDES ISRAELIS WITH TANGIBLE EVIDENCE THAT THEIR WORST FEARS MAY IN FACT BE JUSTIFIED.

DIFFERENCES NATURALLY PERSIST, NOT ONLY

BETWEEN ARABS AND ISRAELIS, BUT AMONG THE ARAB

PARTIES THEMSELVES. WE ARE ACTIVELY ENGAGED

IN AN EFFORT

IN AN EFFORT TO NARROW THESE DIFFERENCES SO THAT

GENEVA CAN BE RECONVENED, AND WE HAVE CALLED

ON THE OTHER CO-CHAIRMAN OF THE GENEVA CONFERENCE,

THE SOVIET UNION, TO USE ITS INFLUENCE

CONSTRUCTIVELY.

WE WILL CONTINUE TO ENCOURAGE A CONSTRUCTIVE

SOLUTION TO THE PALESTINIAN QUESTION IN A FRAMEWORK

WHICH DOES NOT THREATEN THE INTERESTS OF ANY OF

THE CONCERNED PARTIES, YET RESPECTS THE LEGITIMATE

RIGHTS OF THE PALESTINIANS. THE NATIONS INVOLVED

MUST NEGOTIATE THE SETTLEMENT, BUT WE OURSELVES

DO NOT PREFER AN INDEPENDENT PALESTINIAN STATE

ON THE WEST BANK.

NEGOTIATIONS WILL NO

NEGOTIATIONS WILL NO DOUBT BE PROLONGED AND

OFTEN DIFFICULT. BUT WE ARE IN THIS TO STAY.

I WILL PERSONALLY BE PREPARED TO USE THE INFLUENCE

OF THE UNITED STATES TO HELP THE NEGOTIATIONS SUCCEED.

WE WILL NOT IMPOSE OUR WILL ON ANY PARTY, BUT

WE WILL CONSTANTLY ENCOURAGE AND TRY TO ASSIST

THE PROCESS OF CONCILIATION.

OUR RELATIONS WITH ISRAEL WILL REMAIN STRONG®

SINCE 1973, WE HAVE PROVIDED \$10 BILLION IN

MILITARY AND ECONOMIC AID TO ISRAEL, OF WHICH

MORE THAN TWO-THIRDS WAS IN THE FORM OF DIRECT

GRANTS OR CONCESSIONAL LOANS® THE MAGNITUDE

OF THIS ASSISTANCE IS WITHOUT PARALLEL IN HISTORY®

IT HAS GREATLY ENHANCED ISRAEL'S ECONOMIC HEALTH

AND HER MILITARY STRENGTH® OUR AID WILL CONTINUE®

AS DIFFICULT AS

AS DIFFICULT AS PEACE THROUGH NEGOTIATIONS WILL BE IN THE MIDDLE EAST, THE ALTERNATIVE OF STALEMATE AND CONFLICT IS INFINITELY WORSE. THE COSTS OF ANOTHER WAR WOULD BE STAGGERING, IN BOTH HUMAN AND ECONOMIC TERMS. PEACE. BY CONTRAST, OFFERS GREAT HOPE TO THE PEOPLES OF THE MIDDLE EAST WHO HAVE ALREADY CONTRIBUTED SO MUCH PEACE -- WHICH MUST INCLUDE TO CIVILIZATION_® A PERMANENT AND SECURE JEWISH STATE OF ISRAEL --HAS A COMPELLING LOGIC FOR THE MIDDLE EAST. COULD BEGIN TO BRING ARABS AND ISRAELIS TOGETHER IN CREATIVE WAYS TO PRODUCE A PROSPEROUS AND THE PROSPECT OF COEXISTENCE STABLE REGION. AND OF COOPERATION COULD REVIVE THE SPIRITS OF THOSE WHO HAVE FOR SO LONG THOUGHT ONLY OF VIOLENCE AND THE STRUGGLE FOR SURVIVAL. PEACE

WOULD LIFT THE

WOULD LIFT THE ENORMOUS BURDENS OF DEFENSE,

AND UPLIFT THE PEOPLE'S QUALITY OF LIFE.

THE IDEA OF PEACE IN THE MIDDLE EAST IS NO MORE
OF A DREAM TODAY THAN WAS THE IDEA OF A NATIONAL
HOME FOR THE JEWISH PEOPLE IN 1917. BUT IT WILL
REQUIRE THE SAME DEDICATION THAT MADE ISRAEL
A REALITY AND HAS ALLOWED IT TO GROW AND PROSPER.

WE MAY BE FACING NOW THE BEST OPPORTUNITY

FOR A PERMANENT MIDDLE EAST PEACE SETTLEMENT IN OUR

LIFETIME. WE MUST NOT LET IT SLIP AWAY. WELL

MEANING LEADERS IN ISRAEL, IN THE ARAB NATIONS,

AND INDEED THROUGHOUT THE WORLD ARE MAKING AN

UNPRECEDENTED AND CONCERTED EFFORT TO RESOLVE

DEEP-SEATED DIFFERENCES IN THE MIDDLE EAST.

THIS IS NOT A TIME

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THIS IS NOT A TIME FOR INTEMPERANCE OR PARTISANSHIP.

IT IS A TIME FOR STRONG AND RESPONSIBLE LEADERSHIP

AND A WILLINGNESS TO EXPLORE CAREFULLY AND

THOUGHTFULLY THE INTENTIONS OF OTHERS.

UNIQUE PARTNERSHIP BETWEEN ISRAEL AND THE

UNITED STATES -- AND THE INFLUENCE OF YOU AND

OTHERS WHO HAVE A DEEP INTEREST AND CONCERN -
TO GUARANTEE A STRONG AND PERMANENTLY SECURE

ISRAEL -- AT PEACE WITH HER NEIGHBORS, AND ABLE

TO CONTRIBUTE HER TREMENDOUS RESOURCES TOWARD

THE REALIZATION OF HUMAN RIGHTS AND A BETTER AND

MORE PEACEFUL LIFE THROUGHOUT THE WORLD.

THE OLD TESTAMENT OFFERS A VISION OF WHAT

THAT KIND OF PEACE MIGHT MEAN IN ITS DEEPEST SENSE.

I LEAVE YOU

TO WHICH NO SUMMARY OR PARAPHRASE COULD POSSIBLY DO JUSTICE:

BUT IN THE LAST DAYS IT SHALL COME TO PASS,

THAT THE MOUNTAIN OF THE HOUSE OF THE LORD SHALL BE ESTABLISHED IN THE TOP OF THE MOUNTAINS,

AND IT SHALL BE EXALTED ABOVE THE HILLS.

AND PEOPLE SHALL FLOW UNTO IT,

AND MANY NATIONS SHALL COME, AND SAY,

"COME. AND

"COME, AND LET US GO UP TO THE MOUNTAIN

OF THE LORD,

AND TO THE HOUSE OF THE GOD OF JACOB;

AND HE WILL TEACH US OF HIS WAYS,

AND WE WILL WALK IN HIS PATHS;

FOR THE LAW SHALL GO FORTH FROM ZION,

AND THE WORD OF THE LORD FROM JERUSALEMO"

AND HE SHALL JUDGE AMONG MANY PEOPLE,

AND REBUKE STRONG NATIONS AFAR OFF;

AND THEY SHALL

AND THEY SHALL BEAT THEIR SWORDS INTO PLOWSHARES,

AND THEIR SPEARS INTO PRUNING-HOOKS;

NATION SHALL NOT LIFT UP A SWORD AGAINST NATION,

NEITHER SHALL THEY LEARN WAR ANY MORE.

AND UNDER HIS FIG TREE,

AND NONE SHALL MAKE THEM AFRAID;

FOR THE MOUTH OF THE LORD OF HOSTS HAS

SPOKEN IT.

FOR ALL PEOPLE

THE NAME OF HIS GOD,

AND WE WILL WALK IN THE NAME OF THE LORD,
OUR GOD, FOR EVER AND EVER.

MICAH 4:1-5

HOWEVER WE MAY FALTER -- HOWEVER DIFFICULT
THE PATH -- IT IS OUR DUTY TO WALK TOGETHER
TOWARD THE FULFILLMENT OF THAT MAJESTIC PROPHESY.

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